Public Document

6.00 pm

VENUE: Microsoft Teams Live

AGENDA

GREATER MANCHESTER HOUSING PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY

Thursday, 10th September, 2020

1. **APOLOGIES**

DATE:

TIME:

2. CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

3. **DECLARATIONS OF INTEREST**

To receive declarations of interest in any item for discussion at the meeting. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the Governance & Scrutiny Officer at the start of the meeting.

MINUTES OF THE LAST MEETING HELD 29 JULY 2020 4.

To consider the approval of the minutes of the meeting held on 29 July 2020

5. **GREATER MANCHESTER LIVING WITH COVID RESILIENCE PLAN** 11 - 34

Report by Simon Nokes, Executive Director GMCA, to provide Overview and Scrutiny Committee Members with the Living with Covid Resilience Plan for review and comment

6. **REGISTER OF KEY DECISIONS**

https://democracy.greatermanchesterca.gov.uk/ieListDocuments.aspx?Cld=386&Mld=4136&Ver=4

7. WORK PROGRAMME

Joanne Heron, Statutory Scrutiny Officer GMCA to provide Members with a verbal update of the Committee's Work Programme

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

Please note that this meeting will be livestreamed via www.greatermanchester-ca.gov.uk, please speak to a Governance Officer before the meeting should you not wish to consent to being included in this recording.

5 - 10

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GREATER GMCA MANCHESTER COMBINED AUTHORITY

8. DATE AND TIME OF NEXT MEETING

Thursday 10th September 18:00, Microsoft Teams Live

For copies of papers and further information on this meeting please refer to the website <u>www.greatermanchester-ca.gov.uk</u>. Alternatively, contact the following Governance & Scrutiny Officer: Matt Berry

This agenda was issued on 2 September 2020 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU

Housing Planning & Environment Overview and Scrutiny

Declaration of Councillors' interests in items appearing on the agenda

NAME:

Ī	Minute Item No. / Agenda Item No.	Nature of Interest	Type of Interest
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			Personal / Prejudicial /
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PLEASE NOTE SHOULD YOU HAVE A PERSONAL INTEREST THAT IS PREJUDICIAL IN AN ITEM ON THE AGENDA, YOU SHOULD LEAVE THE ROOM FOR THE DURATION OF THE DISCUSSION & THE VOTING THEREON.

1

QUICK GUIDE TO DECLARING INTERESTS AT GM HOUSING PLANNING AND ENVIRONMENT OVERVIEW & SCRUTINY

This is a summary of the rules around declaring interests at meetings. It does not replace the Member's Code of Conduct, the full description can be found in the GMCA's constitution Part 7A.

Your personal interests must be registered on the GMCA's Annual Register within 28 days of your appointment onto a GMCA committee and any changes to these interests must notified within 28 days. Personal interests that should be on the register include:

- Bodies to which you have been appointed by the GMCA
- Your membership of bodies exercising functions of a public nature, including charities, societies, political parties or trade unions.

You are also legally bound to disclose the following information called DISCLOSABLE PERSONAL INTERESTS which includes:

- You, and your partner's business interests (eg employment, trade, profession, contracts, or any company with which you are associated)
- You and your partner's wider financial interests (eg trust funds, investments, and assets including land and property).
- Any sponsorship you receive.

DFAILURE TO DISCLOSE THIS INFORMATION IS A CRIMINAL OFFENCE

GSTEP ONE: ESTABLISH WHETHER YOU HAVE AN INTEREST IN THE BUSINESS OF THE AGENDA

Nof the answer to that question is 'No' – then that is the end of the matter. If the answer is 'Yes' or Very Likely' then you must go on to consider if that personal interest can be construed as being a prejudicial interest.

STEP TWO: DETERMINING IF YOUR INTEREST PREJUDICIAL?

A personal interest becomes a prejudicial interest:

- where the well being, or financial position of you, your partner, members of your family, or people with whom you have a close association (people who are more than just an acquaintance) are likely to be affected by the business of the meeting more than it would affect most people in the area.
- the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.

FOR A NON PREJUDICIAL INTEREST FOR PREJUDICIAL INTERESTS

YOU MUST

- Notify the governance officer for the meeting as soon as you realise you have an interest
- Inform the meeting that you have a personal interest and the nature of the interest
- Fill in the declarations of interest form

TO NOTE:

- You may remain in the room and speak and vote on the matter
 If your interest relates to a bo
 - If your interest relates to a body to which the GMCA has appointed you to you only have to inform the meeting of that interest if you speak on the matter.

YOU MUST

- Notify the governance officer for the meeting as soon as you realise you have a prejudicial interest (before or during the meeting)
- Inform the meeting that you have a prejudicial interest and the nature of the interest
- Fill in the declarations of interest form
- Leave the meeting while that item of business is discussed
- Make sure the interest is recorded on your annual register of interests form if it relates to you or your partner's business or financial affairs. If it is not on the Register update it within 28 days of the interest becoming apparent.

YOU MUST NOT:

- participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting participate further in any discussion of the business,
- participate in any vote or further vote taken on the matter at the meeting

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GREATER MANCHESTER HOUSING PLANNING AND ENVIRONMENT OVERVIEW & SCRUTINY HELD ON 29TH JULY 2020, AT 18:00 VIA MICROSOFT TEAMS

PRESENT:

Councillor John Walsh (Chair)	Bolton
Councillor Martin Hayes	Bury
Councillor Mandie Shilton Godwin	Manchester
Councillor Linda Robinson	Rochdale
Councillor Mike Glover	Tameside
Councillor Liam Billington	Tameside
Councillor Janet Mobbs	Stockport
Councillor Charles Gibson	Stockport
Councillor Kevin Procter	Trafford
Councillor Fred Walker	Wigan

OFFICERS IN ATTENDANCE:

Julie Connor	GMCA
Matt Berry	GMCA
Joanne Heron	GMCA
Anne Morgan	GMCA
Chris Collar	GMCA
Simon Warburton	TfGM
Megan Black	TfGM
Mayor Paul Dennett	Salford City Council
Councillor Andrew Western	Trafford Council

HPE 210/20 APOLOGIES

Apologies for absence were received from Councillor Amy Whyte, Trafford

HPE 211/20 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

Members were notified that there had been a change in the running order of the agenda with items 5 and 6 switching places.

RESOLVED/-

That the item be noted.

HPE 212/20 DECLARATIONS OF INTEREST

RESOLVED/-

No declarations were received.

HPE 213/20 MINUTES OF THE LAST MEETING HELD 9 JULY 2020

RESOLVED/-

That the minutes of the meeting held 9 July 2020 be agreed as an accurate record.

HPE 214/20 GM CLEAN AIR PLAN: CONSULTATION

Cllr Andrew Western, Portfolio Lead for Green City-Region and Leader of Trafford Council introduced a report providing Members with an update on the GM Clean Air Plan Consultation.

The commitments mandated by Government of the reduction of nitrogen dioxide at the roadside by 2024 were reiterated to Members. It was noted that the ministerial direction to introduce a Clean Air zone by 2021 had been delayed due to the Coronavirus Pandemic. This deadline had been pushed back to Spring 2022 to enable effective consultation. The paper circulated aimed to update Members and also sought approval on the consultation policy for residents and businesses. This Policy was highlighted as being an 8 week consultation commencing in October 2020, with further detail of the process to be finalised. It was proposed that an updated report be brought back to this Scrutiny Committee in September. The challenge of delivering consultation during potential Covid impacts was highlighted. It was stated that the policy principles for consultation such as day charge, discounts exemptions, available financial support, and overall financial package to deliver the programme had been highlighted. Members heard that the paper also alluded to the Clean Air Conversation which took place last year and had received feedback from 3300 residents.

The proposal for minimum licensing standards for taxis in Greater Manchester was highlighted as being due to go before the Leaders meeting on Friday. It was acknowledged that although this issue was outside of Councillor Western's portfolio, it had made sense for this to be discussed in tandem with the wider Clean Air Transport Agenda.

The specific revisions to charges, discounts and exemptions from the outline business case which had been submitted to Government last year were highlighted to Members. The financial ask of Government was noted as being critical, which would include the comprehensive package of support to those most affected by the changes. It was acknowledged that the full funding had not yet been agreed by Government, but an initial trench funding of £41 million had been secured. It was highlighted that this would be used for private hire vehicles, bus retrofit, HGVs coaches and minibuses. Members heard that there had also been written assurance from Rebecca Powe MP, with further funding forthcoming for Hackneys and Light goods vehicles. It was highlighted that the address the air quality issues rather than have residents and businesses pay the charges.

Following Member questions, it was acknowledged that this work sat alongside much broader carbon reduction workstreams with examples given of the Low Carbon Investment Fund for GM, and the Retrofit agenda for public / domestic estates which were noted as a significant challenge. It was highlighted that GM had been looking to make an ambitious submission into the spending round nationally to access funding coming forward as part of economic recovery, and was much



more than about reducing levels of nitrous dioxide. The importance of having a broader suite of other wider climate emergency associated work was noted, with limitations of funding to reduce nitrous dioxide beyond the mandated rates. Members were informed that is was hoped that there would not be further delay to the implementation of this work due to the ongoing pandemic and that nationally there was impetus to make progress with this agenda.

The connection between poor air quality and the motorway networks across the City Region was noted, with the jurisdiction for this being with Highways England. Members heard that GM had previously requested greater devolved responsibilities of strategic road networks, however as yet there had been no movement on this issue.

Members heard that GM had been liaising with the Department for Transport with a request to update the regulatory framework for taxis and private hire services which was noted as being 'out of date'. It was highlighted that whilst changes had been accepted as being required, as yet it had not been possible to make the parliamentary time to review this issue. It was noted that Greater Manchester had highlighted the need for changes to the national regulatory environment to achieve the outcomes of local authorities through minimum licensing standards. Members heard that protecting and enhancing the standards of vehicles operated in GM along with protecting businesses was the key aspirations of this project.

Following Member comments, it was acknowledged that there were links between areas of social depravation and poor air quality. Protecting the future health and wellbeing of residents was noted as a key aspiration.

In regards to the implications for taxis that are not licenced by GM boroughs, it was clarified that all non-compliant taxis regardless of the origin would be subject to clean air zone regulations. It was reiterated that privately owned and operated vehicles are exempt from charges. It was noted that extensive signage was being considered to notify vehicles travelling in to the conurbation from outside areas that could be affected by the charges.

Members were reassured that packages of support would be thoroughly communicated and well sign-posted to make sure that those that could seek support would be aware. It was also clarified that outstanding evidence relating to Hackney and light goods vehicles had now been submitted to Government, and that this information was now being worked through by the Joint Air Quality Unit. Members heard that Greater Manchester had been able to secure the majority of funding available to support clean air transition, such as for bus retrofit, private hire vehicles, HGVs, Coaches and minibuses.

Members discussed the downgrade/ upgrade options for light goods vehicles, and were reassured that as long as either option lead to the increase in compliant vehicles, that this would be beneficial and highlighted the critical need to secure the maximum government funding to offer support for adaptions where required.

The importance of engaging and listening to consultation feedback to highlight any new additional economic impacts due to the coronavirus pandemic was reiterated. For example, feedback from those coming off furlough and the new self-employed. A twin-track approach was suggested with the need to learn from Covid, whilst taking into account the need to deliver these changes as quickly and as effectively as possible.

It was clarified to Members that through-traffic from the Strategic Road Network would be liable for charges. It was acknowledged that a specific issue had been picked up which would present challenges to a location in Tameside supporting the plan, which was currently being worked through with Elected Members and Ministers.

In terms of Uber drivers, Members heard that would all vehicles operating within Greater Manchester would be subject to the minimum licencing standards, and that only those with a Licence issued in Greater Manchester would be eligible for financial support packages.

Members were made aware of a central government database (vehicle checker) which could determine if a vehicle was in scope for a charge. The vehicle checker was noted as being accessible online at: <u>https://www.gov.uk/check-clean-air-zone-charge</u>. It was highlighted that this could be used to check vehicles in scope affected by charges such as motorhomes, as well as what the charge would be each day and the financial support available.

RESOLVED/-

- That the progress of the Greater Manchester Clean Air Plan be noted;
- That the position that the GM local Authorities hold an 8-week public consultation on the GM Clean Air Plan commencing in October 2020 be endorsed by Members
- That the policy for consultation be endorsed by Members.
- That an update on the finalised delivery methodology for consultation be brought back to this Scrutiny meeting in September be agreed by Members

HPE 215/20 GREATER MANCHESTER SPATIAL FRAMEWORK: PROPOSED TIMELINE

City Mayor Paul Dennett, Portfolio holder for Housing, Homelessness and Infrastructure introduced a report which provided Members with an update on the proposed timeline for the Greater Manchester Spatial Framework.

It was highlighted that this report would be considered by the AGMA Executive Board on Friday, and that Member comments and input would be welcome to frame the discussion. The context of this plan was framed to Members within the current economic challenges facing the City Region and wider UK. Unemployment and the shrinking of the economy were highlighted as key challenges moving forwards with strategic planning highlighted as being crucial to GM to recover from Covid-19.

Members also heard that there had been several recent Government announcements, namely the National Infrastructure Strategy and the awaited Government White paper on Devolution and Local Recovery. There was also the potential for a new planning Bill with a new green and white paper to enable participation expected.

It was noted that Government had been clear on the requirement for a positive plan for recovery and the future with an impetus on building with planning reforms proposed and the regeneration revival of the GM high-street. Members were updated on government funding granted for schemes, it was stated that the Brownfield land fund of £81 million been granted without needing to commit to a higher local housing need number as part of the housing deal with Government. It was noted that this was positive news, and addressed some concerns around viability and



infrastructure requirements. It was highlighted that 87% of Housing land supply was located within urban areas throughout Greater Manchester.

Members were informed that the GMSF Plan could not adopt a Spatial Development Strategy approach due to government regulations not being in place, and that the GMSF had been developed as a Joint Development Plan document of the 10 local authorities of GM.

The implications of the National Planning Policy Framework were highlighted, particularly the requirement for 5 year land supply. This was felt to be critical to the GM City Region in order to avoid 'planning by appeal' which was stated as being potentially costly and could increase greenbelt build.

Members heard that Government had been clear that Covid-19 was not a reason to delay preparation of statutory plans or the determination of planning applications. It was also noted that the GMSF Plan sits alongside other GM strategies and plans and commitments to carbon neutrality such as the 5 year environment plan, and the new GM 1 Year Living with Covid Recovery Plan.

It was highlighted that as the GMSF Plan was a Joint Development Plan, and that an executive decision from all 10 GM Local Authorities would be required to adopt it. It was confirmed that the Plan would be taken to each full Council meeting during September.

Members heard that the revised timetable aimed for an 8- week consultation period commencing in November 2020. The submission of the GMSF Plan to the Security of State for examination was scheduled for June 2021, with the adoption of the GMSF Plan aimed for 2022.

Members highlighted concerns around conducting a consultation in November-December, with uncertainty around Covid lock-down restrictions and this period leading to Christmas noted as a potential challenge. Members were reassured that intentions for consultation in a Covid compliant world had been considered. The importance of delivering/implementing the GMSF Plan in a timely manner was stressed as it could address some of the economic impacts from the fallout from the pandemic. Members heard that this consultation would be built on the previous rounds conducted in 2016 and 2019. It was acknowledged there was now some fatigue with the public in terms of consultation of the GMSF Plan, adding to the need to avoid any further delay to implementation and delivery.

It was highlighted to Members that some GM districts did not have a Local Development Plan in place, and that Government had allowed dispensation for those districts to be covered by the GMSF thus avoided these boroughs being highlighted as lacking in making progress in this regard.

Members expressed concern that the relaxation of planning regulations could cut across zero carbon requirements, it was highlighted that this was a challenge. Members heard that a green/white paper to input into this was awaited with collaboration across the 10 GM Local Authorities required on the issue.

Members heard that the rounds of consultation were a statutory requirement to make progress from a current draft form prior to submission to Secretary of State for inspection. The Brownfield preference policy principle within the GMSF for building homes was reiterated to Members, and that the high percentage of housing being built in urban areas demonstrated that this was being implemented. It was highlighted that the housing targets figures had been set via the Governments methodology for calculating local housing need, and meeting these targets was crucial to avoid planning by appeal.

Following Member comments, the distinction was made between the responsibilities that sat with the local planning authority function at a district level which was noted as being a sovereignty, and that those that sat with the GM Mayor. Members heard that the 10 local authorities were working together to develop the GMSF Plan. It was highlighted that the Government commitment to an additional 300,000 homes in England per year by mid 2020s system in England would require a nationwide shift in the system to deliver this.

Following Member concerns around the economic impact on Covid-19 on highstreets and town centres, it was clarified that increasing urban density of high street was being considered to support a revival of the High street and that there were examples of the Housing Investments Loan Fund being used to that effect as well as the Mayoral Development Corporation.

Members commented that districts had their own bespoke commitments and needs, and the challenges of meeting housing supply figures where brownfield sites were limited was noted. Members were informed that a consultation on the Governments Local Housing Need methodology presented an opportunity for GM to feedback any concerns on this issue. The importance of districts working together to maximise the benefit of the urban core and the urban density in townships to protect the green space within Greater Manchester was stated.

Following Members commenting that increased social housing was required, it was acknowledged that this was an issue with challenges to accessible affordable homes and homelessness. The reduction of social housing through 'Right to Buy' was noted, and that local authorities had struggled to build Council housing without financial support. The challenges to planning and housing policy was noted, with a need to shift focus to delivering homes rather than the return on investment suggested.

RESOLVED/-

That the proposals in the report be noted and supported by this Scrutiny Committee.

HPE 216/20 REGISTER OF KEY DECISIONS

Members noted the Register of Key Decisions

RESOLVED/-

- That Members receive clarification on a proposed ban to smoking outside pubs/restaurants which had been noted as potentially being within the recent Key Decisions
- That the register be noted.

DATE AND TIME OF NEXT MEETING

Thursday 10th September 2020, 18:00. Microsoft Teams Live

GREATER MANCHESTER HOUSING PLANNING & OVERVIEW AND SCRUTINY

Date:	September 2020
Subject:	Greater Manchester Living with Covid Resilience Plan
Report of:	Andy Burnham, Mayor of Greater Manchester, and Simon Nokes, Executive Director, GMCA

PURPOSE OF REPORT:

To provide Overview and Scrutiny Committee Members with the Living with Covid Resilience Plan for review and comment. The Living with Covid Plan will be a 'live' document, and will adapt and evolve over the coming year, responding to the changing requirements of the coronavirus pandemic. The Living with Covid plan will be considered by the GMCA on 2nd September, and subject to its endorsement, implementation will begin immediately. As this is a living document, Overview and Scrutiny Committee Members views are sought to further shape and inform the plans delivery and development as it evolves over the coming year.

Committee members are also asked to comment on the proposed mechanisms to drive system wide change within the development and delivery of policies and activities to tackle inequalities highlighted and exacerbated by Covid. The successful implementation of this plan will build resilience for further outbreaks and enable mechanisms for Greater Manchester to build back better.

RECOMMENDATIONS:

Committee Members are asked to:

- 1. Review and provide views on the Living with Covid Plan, and support its implementation as a system wide driver for change and improvement.
- 2. Comment on the proposed approach whereby all GMCA reports include recommendations that assess and identify the impact of the proposal on inequalities, environmental and financial issues in relation to the topic. This would be supported by a commitment to collect, analyse and report on data, including community intelligence, to understand that impact.
- 3. Building on the recommendation above, comment on the proposed development of a mechanism to utilise the established and developing partnership governance for the Age-friendly and Equalities Portfolio to support system wide responses. This

would include actions to address equalities issues identified and unresolved through the above assessment process.

4. Comment on the consideration of adopting minimum targets or standards for each locality or neighbourhood would support the effective targeting of resources across all GMCA activity. This would ensure that there is an ongoing recognition that address inequalities in all communities is fundamental to the whole of Greater Manchester being able to achieve its collective ambitions.

CONTACT OFFICERS:

Simon Nokes, Executive Director, GMCA <u>simon.nokes@greatermanchester-ca.gov.uk</u> Amy Foots, Strategy, GMCA amy.foots@greatermanchester-ca.gov.uk

1. INTRODUCTION AND BACKGROUND

- 1.1 The Greater Manchester Living with Covid Resilience Plan is a one year delivery document, which considers the impacts arising from Covid and captures the actions to be taken in the short term to build resilience and begin to respond to those impacts. The Plan recognises the significant and disproportionately impacts arising from Covid on Greater Manchester residents, businesses and places, but also seeks to acknowledge the positive gains and innovations which supported Greater Manchester's response to the pandemic.
- 1.2 The Living with Covid Plan provides a bridge between the existing Greater Manchester Strategy and the refresh now due to take place next year. The one year plan is not intended to be the long term strategy for Greater Manchester, it is a delivery plan to support Greater Manchester's people, places and businesses over the next year, building resilience for further outbreaks of the virus or other emergencies and supporting Greater Manchester to rebuild and develop our economy and society. The Plan focuses on the major issues that GM as a whole needs to respond to in order to build resilience for the ongoing pandemic and in the event of future emergencies and to respond to inequalities revealed or exacerbated by Covid.
- 1.3 As stated above the Living with Covid Plan is not intended to be the long term plan for Greater Manchester. When finalised this plan will sit alongside a wider package of proposals which will include: the Greater Manchester submission to the Comprehensive Spending Review and Devolution & Local Recovery White Paper, as our mechanism to secure further powers and resources from Government to drive the longer term recovery of the city-region; an economic proposition on the economic renewal and growth case to be made to Government; GMSF and Clean Air consultations; and, place based investment activity including Brownfield Land Fund and Transforming Cities Fund. This comprehensive package together will set out again Greater Manchester's bold plans, demonstrating our ability to live with, and

learn from Covid, and Greater Manchester's clear and focused direction and plans for the future.

- 1.4 The final draft of the plan is attached for comment and endorsement. The Plan is structured in three parts:
 - An opening contextual narrative;
 - An articulation of the impacts observed (both positive and negative), with a package of GM deliverables responding to those impacts; and,
 - A table of actions to be delivered
- 1.5 It is important to recognise that the GM deliverables identified in the plan will require system wide action, rather than action by one partner alone. The table of actions therefore identifies a lead partner to coordinate that action, key actions by that partner and examples of supporting actions by the wider system which will drive the attainment of the GM deliverables. These tables do not seek to capture all the actions that GM will be taking but give a flavour of actions from across the system. In the main it also focuses on actions within current resource constraints rather than committing to actions which might have a significant financial consequence.
- 1.6 In developing the plan, how GM responds to the inequalities that Covid has laid bare has been a recurrent theme. Obviously many of the actions identified will help to address inequalities but there is a concern that these alone will not be enough. The proposed mechanisms set out in the recommendations (over and above the individual actions) will support the system and behaviour changes which will be required if GM is to genuinely tackle inequalities and not simply build back our previous approaches but provides the framework to enable building back better.

2. LIVING WITH COVID PLAN IMPLEMENTATION GOVERNANCE

- 2.1 The development of the Living with Covid Resilience Plan has been overseen by the multiagency Recovery Coordination Group (RCG). This group will not continue to regularly meet in its current form, but will continue to meet quarterly to maintain oversight of the Plan's implementation. The RCG's oversight will seek to ensure progress is being made against the GM deliverables, and that system wide developments and innovations continue to shape and inform our ongoing response to the Covid pandemic. It will also ensure that actions are being delivered in the spirit in which they have been developed, providing a platform for Greater Manchester to build back better.
- 2.2 In addition to the ongoing role for the Recovery Coordination Group, the Age-friendly GM and Equalities Portfolio will have responsibility for the oversight and implementation of the recommendations set out in this paper about mechanisms to drive effective responses to evidenced inequalities.

2.3 As per existing arrangements, monitoring of the Greater Manchester Strategy performance metrics will continue to be provided to the GMCA, the LEP and VCSE Leadership Group for comment and endorsement.

3. **RECOMMENDATIONS:**

- 3.1 Committee Members are asked to:
 - 1. Review and provide views on the Living with Covid Plan, and support its implementation as a system wide driver for change and improvement.
 - 2. Comment on the proposed approach whereby all GMCA reports include recommendations that assess and identify the impact of the proposal on inequalities, environmental and financial issues in relation to the topic. This would be supported by a commitment to collect, analyse and report on data, including community intelligence, to understand that impact.
 - 3. Building on the recommendation above, comment on the proposed development of a mechanism to utilise the established and developing partnership governance for the Age-friendly and Equalities Portfolio to support system wide responses. This would include actions to address equalities issues identified and unresolved through the above assessment process.
 - 4. Comment on the consideration of adopting minimum targets or standards for each locality or neighbourhood would support the effective targeting of resources across all GMCA activity. This would ensure that there is an ongoing recognition that address inequalities in all communities is fundamental to the whole of Greater Manchester being able to achieve its collective ambitions.

Greater Manchester Living with Covid Resilience Plan

Context:

The Living with Covid Resilience Plan frames Greater Manchester's response to the pandemic, capturing actions to be delivered in the next year, which will support our ability to respond to the ongoing pandemic and will build resilience in our city-region for both now and in the future. In responding to, and living with coronavirus, the position of Greater Manchester, like the rest of the UK and even the world, is highly changeable. This plan therefore seeks to be dynamic and provide a framework to our collective responses as we continue to adapt and flex to meet the changeable needs in terms of responses.

At the time of writing, Greater Manchester is in a partial lockdown, no vaccine has been developed, and therefore for the next year or maybe longer, we will be living with Covid. This plan tries to learn the ongoing lessons from the coronavirus pandemic, building resilience to our ongoing response and seeking to lay the foundations to enable the city-region to build back better.

As the situation continually changes, ongoing evidence based decision making and strong leadership will be paramount. Led by the epidemiology, and balancing the health, economic and societal needs, Greater Manchester will continue to face those challenging decisions head on. Recognising that tough choices and trade-offs may be required.

This plan does not seek to capture everything that will be delivered in the next year. Our existing strategies, long term plans and aspirations still stand, and across the Greater Manchester system, our localities, policy areas, sectors and agencies reframing, recovery and re-start activity following the lockdown are now underway. This plan is complementary to that activity and seeks to draw together interventions which are required to build resilience while living with Covid and where the whole system has a role to play in their delivery. This plan also has a key role to play in driving system change, and provides a bridge between the existing Greater Manchester Strategy and the refresh of that document now planned for next year.

The plan takes account of Greater Manchester's overarching principles which were determined early on in our response to the pandemic, and continue to shape and guide the development of our Living with Covid Resilience Plan:

- Inequalities / poverty
- Safe GM / Standards
- Co-design, civil society and social infrastructure
- Building a confident city-region
- Resilient city-region
- Recovery in the context of GMS (opportunities to achieve our aims faster; risks to achieving our aims)
- Behaviour change

Living with Covid:

Greater Manchester is a place which believes everyone should reach their potential. A place where we all pull together: collaborating, contributing and working together to help everyone thrive.

In the Greater Manchester Strategy we set out our collective ambitions. We would: deliver a good start in life for everyone; good opportunities for our young people to equip them for life; good work

and the best jobs in a valuable, productive, zero carbon economy; safe, secure housing in inclusive and diverse communities; a good cultural and leisure offer for everyone; a green city-region; good health and support for people to live fulfilling lives, with quality care for those who need it; to be a good place to grow older and to be a place where everyone is connected – socially, digitally and by a clean, integrated and accessible transport system.

Since agreeing our collective ambitions, we have made huge progress; helping people take charge of their own lives, achieve their potential and have a sense of hope and optimism for the future of their city-region remains our priority.

But Covid has required us to re-consider our agreed values, our long term strategy and the ambitions and priorities in it. As part of our recovery and rebuilding planning we have considered how Covid may have disrupted our strategy and review our priorities in light of the impacts evidenced by the pandemic.

It has affected every person and every business in every part of our city-region. To some it has been inconvenient, to some challenging, and to many, devastating. The impact has been unequal and unfair, starkly highlighting and deepening the inequalities we know have existed for many years and which we were beginning to change. There is now a substantive body of evidence proving that more deprived areas are experiencing higher mortality rates from Covid than more affluent areas. The impacts are ongoing. Many more people in Greater Manchester are now experiencing unemployment, businesses have closed or reduced staff numbers, with far more redundancies and business closures anticipated.

The impacts of Covid have been experienced differently across our city-region. Individual localities, towns and the regional centre have all seen varied challenges and opportunities presented by the outbreak. One of the strengths of Greater Manchester's response to the pandemic was the ability of the system as a whole to respond to that variation and locality led need. As evidenced by our effective partnership responses, Greater Manchester is now putting in place partnership governance to drive, lead and coordinate equalities activity across the city-region to accelerate the speed of our responses, and increase the impact of our activities to respond to evidenced inequalities.

The pandemic has also shown the strengths, positives and agility in Greater Manchester's coordination of activities and ability to respond. It has also highlighted the importance of the values, principles and ways of working that are core to the Greater Manchester approach. It has demonstrated the effectiveness of our partnerships, networks and relationships to quickly put in place responses and systems to support our people and places as the pandemic hit. The Greater Manchester way of working has been tested and our partnership working proven effective and strengthened through the outbreak, a positive reinforcement and opportunity as Greater Manchester recovers from the first wave and responds to ongoing outbreaks, and builds our resilience for the future.

A fundamental element, and key enabler of Greater Manchester's ability to respond to, and to live with Covid, is to provide a highly effective, timely, test and trace service. The service draws on multiagency coordination and relies on effective local collaboration, along with data, intelligence and information provided by Government. An effective test and trace system will be the single greatest tool available to Greater Manchester, allowing our economy and society to restart in the safest possible way, enabling the conditions for the successful implementation of the deliverables and actions in this plan, and providing the most effective mechanism to respond quickly and efficiently to future outbreaks.

As we seek to rebuild our economy, there is an unprecedented opportunity to do so in a way which does not forfeit the observed environmental improvements by building back better to tackle our climate emergency, and builds a fairer society. It is our aspiration to develop and rebuild with a more inclusive economy, where everyone can contribute and benefit. Through more effective targeting and prioritising of resources, Greater Manchester has the opportunity to reshape our future with greater inclusivity of growth and prosperity, with no-one left behind.

The virus outbreak has also forced innovation and significant shifts in the ways services are designed, delivered and accessed. The rapid switch to online has tested our digital infrastructure but has also provided some of the fastest adoption of digital technologies and adaptations and innovations ever seen. Novel operating models developed as part of Greater Manchester's response to the outbreak need to be embedded and developed as our city-region continues on this digital progression. Alongside innovation however, we must also ensure accessibility, and support our residents and businesses to overcome digital exclusion to ensure everyone has equality of access to services and support and people are not disadvantaged by the rapid digital switch.

Covid forced change upon us; some of which we had been trying to implement for some time, and highlighted the deep connections which our communities and those working with them have built. These must not be lost, and must be built on with our communities and citizens at the centre. Greater Manchester as a Marmot city-region, must grasp the opportunities to achieve greater equity for all in the key social determinants of health. If we do not embed and secure these improvements now, collectively we may have missed the single greatest opportunity to change how we respond to issues and providing a platform to a fairer, more resilient city-region.

We're confident our values still stand, but we must rethink and reprioritise some of our ambitions to focus on those people and places which, without our collective focus, will not achieve their potential. Covid has exacerbated inequalities in our society, and we need to now ensure our responses to the pandemic and our future rebuilding and growth strategies are fairer, healthier, greener, and more equitable, with inclusivity at their heart.

This one year plan aims to strengthen our resilience whilst also living with the crisis. This is to ensure that we are in a good state of preparedness for further outbreaks of the virus and other emergencies, but that we also respond to those stresses which weaken our society, economy and environment. Building that resilience is dependent upon recognising, and addressing, chronic stresses such as poverty, polluted environments and social inequality and unequal access to opportunities, that weaken the fabric of society and can undermine attempts to respond to crises and to create a stronger future in their aftermath. The agility and responsiveness seen across the Greater Manchester system as part of the initial response to the pandemic must be retained and developed enabling Greater Manchester to live with Covid, with rapid understanding of needs as they change or arise, and responding quickly to support our people and businesses, as far as possible minimising the long term affects.

If Greater Manchester is to truly build back better and fairer, we need to develop our long term inclusive growth models, we need to change how we drive growth and we need to find ways of putting social and natural infrastructure on the same footing as hard economics and traditional physical infrastructure. One of the really positive takeaways from the Greater Manchester response to the pandemic has been understanding the need and value of locally driven, community based

support, interventions and responses. This plan sets the foundations to shore up the existing community infrastructure as part of the city-region's ongoing support and preparedness for further outbreaks, and provides the opportunity to bring forward a mature, system wide conversation about how inclusivity can be the driver of our future strategies, seeking to reduce inequalities in all forms, and providing equality of opportunity for all of Greater Manchester's people and places.

This recovery and resilience plan focuses on our activity for the next year around three areas:

- where the impact of Covid has been significant and even devastating;
- where the impact has caused challenge, and;
- where the impact has driven innovation and accelerated new approaches.

The activity captured in the plan takes account of the unequal impacts on different people and communities, and the actions being taken to start to fix the problem or maintain the improvement.

The development and the delivery of this plan also provides Greater Manchester with an opportunity and a platform from which to innovate. Greater Manchester now needs to drive that innovation, finding new models, with more diverse representation across the board, enabling fairer and more equitable distribution of health, wealth and opportunities for our people, but also across our agencies and infrastructure. We need to lead and drive culture, system and behaviour change. These are not things which can be changed overnight, but now is the time to begin to challenge the status quo, to learn from our recent experience and to truly build back a better, greener and fairer Greater Manchester.

As part of our recovery and building our future resilience, Greater Manchester must also look outwards. The significance of our place in the region and nationally, international relationships, partnerships and positioning globally will form a key part to the future success of Greater Manchester and the UK more generally. International collaborations, learning and sharing must continue to form a key part of our ongoing response to the virus and must shape our future responses and wider ambitions.

The aim is to quickly get us to a better place, ensuring we are resilient enough to live with Covid and in a good place to look to a future beyond Covid, supporting Greater Manchester to achieve our collective ambition of being one of the best places in the world to grow up, get on and grow old.

This Plan is structured in two tables:

Firstly, an articulation of the impacts observed (both positive and negative), with a package of GM deliverables responding to those impacts; and,

Secondly, a table of actions to be delivered recognising that the GM deliverables identified in the plan will require system wide action, rather than action by one partner alone. The table of actions therefore identifies a lead partner to coordinate that action, key actions by that partner, and examples of supporting actions by the wider system which will drive the attainment of the GM deliverables.

GM Covid Recovery and Resilience Plan – Impacts identified and GM Deliverables

Impacts: Significant and potentially devastating, to be tackled urgently	 Health impacts on BAME people, disabled people and older people Mental health impacts on all ages, shielding people, and those more likely to be isolated Educational and social impacts in particular on disadvantaged children and families Fragility of the social care system laid bare Lack of access to physical and mental health care among disabled people and shielding people Lack of access to food among poorer communities Digital exclusion impacts as services shift to online, exclusion and isolation including older people and disabled people Economic impacts on low paid workers, young people and the self-employed and devastating impact on cultural, hospitality and leisure sectors 	 GM Deliverables: Implement a system wide approach to assessing and responding to evidenced inequalities in the ongoing managed of the covid response and the design and delivery of recovery and restart activity Sustain support to care homes and extend Living Well at Home to strengthen the resilience of adult social care provision Boost physical activity programmes and social prescribing, including for people with long term conditions Sustain food availability networks Complete 'Everyone In' and deliver a transition programme and ongoing support for homeless people Building on the Community Hubs experience and closer working with schools, develop integrated neighbourhood services, sharing people, data, money and stories Launch a targeted plan to tackle digital exclusion Ensure the provision of comprehensive mental health and wellbeing support accounting for the growth in demand and severity across all age ranges Restore proactive care and support for both children and adults for those with long term health condition and support those who are recovering from Covid Supporting successful return to school and college for all learners, with inclusion of catch up and wellbeing support if needed
P Q Challenging O but manageable, to be tackled and improved	 Greater Manchester's businesses and economic sustainability and growth has suffered Homelessness and rough sleeper impacts, as people were housed in hotels Managing risks for key workers, ensuring safe continuation of essential services Towns and cities, limited use during lockdown Fear of starting up 'normal' life again Role of and reliance upon VCSE organisations as part of the networked emergency and ongoing response Improvements in service provision / efficiency, increase in online NHS consultation and delivery of wider services digitally Greater data sharing across agencies enabled targeted, timely responses Temporary cleaner air and environmental gains achieved through changes to work and travel patterns, but challenges related to use 	 Learning from each other on how best to manage any increases in safeguarding for children & young people and vulnerable adults Deliver GM employment and skills recovery plan with evidence based targeted progammes of support Establish GM Independent Inequalities Commission Immediate implementation of the GM Social Value Framework Appropriately contracted provision from the VCSE sector as part of ongoing networked support infrastructure Develop system wide responses to maintain and develop social infrastructure as part of driving more inclusive economic growth in the future, including system changes, investment and formal collaboration with new infrastructure Deliver housing and public building retrofit programme as part of greener economic recovery Provide support to enable businesses including social enterprises to innovate and adapt Targeted support to sectors facing lasting impacts from Covid, and growing sectors with investment where they can exploit new opportunities Significantly expand the GM Good Employment Charter to drive more secure work, higher pay and better employment standards Develop and deliver a Cultural Recovery Plan, recognising the role of a sustainable cultural sector as a key driver of wellbeing and a vibrant GM
Positive benefit, to be reinforced and maintained	 & capacity of public transport services Emergence of new community networks and social infrastructure e.g. Community Hubs, closer working with schools Creation of multiagency networks and support systems e.g. PPE sourcing and mutual aid Locally controlled devolved resources enabled targeted, timely responses GM Partnerships and ways of working, reinforced and strengthened approaches, delivering effective responses Digital shift and capabilities, with rapidly developed novel operating models, to be retained and developed 	 Continue the SafeGM campaign to provide reassurance about getting back to work Secure infrastructure investment needed to kick start the economy Swiftly progress investment opportunities as part of economic stimulus and push for wider government funding for councils and locally devolved resources Develop sustainable mutual aid and support networks that add value locally and provide a better way of working Deliver the Cycling and Walking Plan, and build on positive shift in travel behaviour Progress more integrated public transport system with support from DfT Progress GM Clean Air Plan Progress Environment Plan to reduce carbon emissions and create an improved, more resilience natural environment for socially distanced recreation

GM Deliverable	Main responsibility for deliverables and examples of supporting actions	
Implement a system wide approach to assessing and responding to evidenced inequalities in the ongoing management of the covid response and the design and delivery of recovery and restart activity	 The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will include: Deliver Independent Inequalities Commission, with recommendations provided to portfolio partnership governance board to be taken forward Develop, and further existing, cross cutting approaches for the use of data and intelligence to effectively identify need and vulnerability and develop targeted, tailored responses And, wider system examples of the actions which will support its attainment are: Deliver Ageing Well Winter programme to support older people at greater risk of adverse outcomes from covid Deliver campaign to promote uptake of Pension Credit Conduct an EIA on the GM Digital Blueprint Delivery plan and continue to review activity and its impacts on different communities in GM Inequalities addressed through place based working approach, taking account of local need and context, delivered though / interdependent on integrated neighbourhood model Establish Women & Girls'; Race; Faith equalities advisory panels Explore opportunities for establishment of Older People's Panel Establish partnership governance for Age-friendly and Equalities Portfolio with responsibility to oversee and direct activities to drive equality and reduce inequalities experienced by GM's people and places Advice to be provided as required in relation to travel inequalities Consideration of disproportionality in criminal justice system with a focus on CYP as part of Independent Inequality, religion or belief, sexual orientation and social class The GM VCSE Leadership Group will work with GMCA to ensure that Covid-19 impact data is collected by age, disability, ethnicity, gender, gender identity, religion or belief, sexual orientation and social class The VCSE sector will share our research and insight in order to inform the development of comprehensive Equality / Equity Impact Assessme	 Strategy PSR / Digital PSR PSR Digital PSR Strategy PSR Strategy TfGM Police & Crime VCSE Leadership Group VCSE Leadership Group GMCA / H&SCP Comms
Sustain support to care homes and extend Living	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities and H&SCP, their activity will include:	

Well at Home to strengthen the resilience of adult social	• Develop a GM Care Home Assurance framework which will enable provision of system wide support to Care homes in managing Infection Prevention and Control, preventing local Covid 19 outbreaks and managing	H&SCP
care provision	 local outbreaks if they occur Continue to develop the Living Well at Home programme outlining future phases and building on progress to 	• H&SCP
	date	
	And, wider system examples of the actions which will support its attainment are:	
	Continuation of C19 Situation Reporting	Digital
	Support Healthy Ageing pre-procurement assisted living initiative	Digital
	• Deployment of an integrated digital tool into to care homes and domiciliary settings to include falls risk assessment, Covid-19 symptom tracker and soft signs of deterioration (Safe Steps)	H&SCP / HInM
	Deliver Virtual Hospital Programme, including Urgent & Emergency Care by Appointment Programmes	H&SCP / HInM
	Adult social care provision delivered through / interdependent on integrated neighbourhood model	• PSR
	• Develop stage 2 bid submission for UK Healthy Ageing Trailblazer (c.£6m) aimed at developing place based approach to creating new markets for innovations	• Economy
Boost physical activity	The main responsibility for coordinating the system to achieve the deliverable is H&SCP and the GM Moving	
programmes and social	Exec Group, their activity will include:	
- prescribing, including for	• Ensure temporary and permanent changes to policy and practice in transport, urban and street design to	GM Moving Exec
Seople with long term	enable safe spaces for walking, cycling, plan and physical activity and to create the conditions for culture and behaviour changes through activities programmes and investment	& network
2	 Ensure support to the physical activity and sport sector, voluntary and community sector and networks, including Greater Manchester's leisure trusts so that they can play their full part in maintaining and rebuilding active lives during lockdown release and beyond. 	GM Moving Exec & network
	• Deployment of GM wider social prescribing system - continue to develop social prescribing offer, working in the support from PCNs and the VCSE	H&SCP / GM Moving Exec
	• Continue to support redesign for active lives across the system; in health, education, transport, planning, adult care, early years etc in the context of Covid-19 recovery and resilience	GM Moving Exec & network
	And, wider system examples of the actions which will support its attainment are:	
	Deliver winter Ageing Well programme / campaign including risks for older people in winter	• PSR
	 Social prescribing delivered through / interdependent on integrated neighbourhood model 	• PSR
	 CYP programme to deliver improved physical health, reduce obesity 	CYP
	 Development of cycling & walking infrastructure across GM 	TfGM
	 Supporting social prescribing via enhanced natural environment (subject to funding) 	Environment
	 Explore opportunities to collaborate with Street Games to enhance community sport offer in communities most affected by violent crime 	Police & Crime
	Use of devolved Community Safety Partnership funding for youth outreach and engagement activity	Police & Crime

	 Ensure clear, consistent public narrative and messaging across the system on how to stay active during each phase of lockdown release with adherence to government guidelines. Targeted work with priority places and demographic groups, most affected by Covid-19 and those most likely to become inactive, in particular ensure transition from 'pilots' into embedded place based ways of working (eg local pilot and walking ambition) 	 GM Moving Exec & network GM Moving Exec & network
Sustain food availability	The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will	
networks	include:	
	• Improve the accessibility and sustainability of food provision models for everyone in GM, taking account of ethnically diverse communities requirements	• PSR
	And, wider system examples of the actions which will support its attainment are:	
	Delivery of no child going hungry provision	• CYP
	Ensure surplus food goes to food banks/charities/communities and not into waste streams	 Environment
Complete 'Everyone In' and	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities supported	
deliver a transition	by GMCA, their activity will include:	
programme and ongoing	• Delivery of new phase of A Bed Every Night, delivered through / interdependent on neighbourhood model	• PSR
Support for homeless people	And, wider system examples of the actions which will support its attainment are:	
	 Support design & deployment of GM homelessness systems (GMThink) 	 Digital
	• Undertake vulnerability modelling for homeless people and people at risk of homelessness (MHCLG funded)	 Digital
202	 Support development of property investment solution as part of bid for the national Next Steps Accommodation Programme 	Place
	Support transport elements of homelessness programmes	TfGM
	Develop Probation Dynamic Commissioning Framework	Police & Crime
	• Strengthen links established between Drug & Alcohol services and LA Homelessness leads, encouraging treatment entry & retention and providing harm reduction support for ABEN properties	Police & Crime
	• Continue work with Stop The Traffik, improving understanding of exploitation of homeless people and find ways to improve their safety	Police & Crime
	Homeless healthcare development as part of ABEN 3	 H&SCP
Building on the Community Hubs experience and closer	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities and GMCA, their activity will include:	
working with schools, develop integrated neighbourhood services that	• To draw together and apply the learning from the crisis response alongside our existing Unified Public Services ambition. This will include describing how all-age early help, Community Hubs and Health & Care teams come together to form an integrated neighbourhood model	• PSR
share people, information,	And, wider system examples of the actions which will support its attainment are:	
money and stories	 Deliver Community Hub Digital Solution in Bury & Rochdale Deliver shared data & intelligence capabilities with a common understanding of social, economy and health vulnerability 	DigitalDigital

	Deliver digital applications and data management that support these ambitions using the Digital Platform	Digital
	• Develop and implement a GM system approach to information sharing to deliver place-based working,	Information
	building on the Bury Engine Room Pilot	Governance
	 Provide direct practical support to localities, GMP, GMFRS and VCSE organisation to implement integrated neighbourhood model 	• PSR
	Promote the 'team around the school' model as a way of connecting schools into integrated neighbourhood model	• CYP
	Undertake work to improve alignment with labour market responses, providing support in place	Skills & Work
	• Provide Local Energy Advice Programmes and potentially 'care & repair hubs' via neighbourhood model	Environment
	Deliver HMPPS Probation Programme: unified probation service	Police & Crime
	Undertake GM review of offender management & co-location opportunities	Police & Crime
	Continue Safer Streets investment facilitating collaboration in localities	Police & Crime
	Development of neighbourhood policing offer, aligned to GM Model of Unified Public Services	Police & Crime
	Pilot Violence Reduction Unit's community-led programmed in six sites, giving residents more power in	Police & Crime
	decision making about solutions to violence in their community	
	Continued development of the Locality Care/ Neighbourhood model, strengthening the focus on Integrated	H&SCP
ס	Neighbourhood working and how it links with Primary Care Networks in the Localities	
aunch a targeted plan to	The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will	
Cackle digital exclusion	include:	
23	• Development of a cross-cutting Digital Inclusion Strategy, working with Industry, Localities and VCSE sector	Digital / VCSE
ω	to implement best practice to reduce inequality of digital access and opportunity	
	And, wider system examples of the actions which will support its attainment are:	
	Deliver research into the scale of digital exclusion and how it impacts GM communities	Digital
	Provide grants to LA's to support digital inclusion for residents	Skills & Work
	Use Adult Education Budget funding to provide L2 digital skills over and above statutory entitlement	Skills & Work
	Deliver GM Tech Fund Phase 2	Skills & Work
	• Ensure where possible, new energy installations are digitally enabled and begin to design a local energy	Environment
	market platform	
	market platform	Police & Crime
Ensure the provision of		
•	 market platform Deliver Victim Service Review: Digital Discovery Phase & address feedback from C19 risk assessment 	
comprehensive mental	 market platform Deliver Victim Service Review: Digital Discovery Phase & address feedback from C19 risk assessment The main responsibility for coordinating the system to achieve the deliverable is H&SCP, their activity will 	
comprehensive mental health and wellbeing	 market platform Deliver Victim Service Review: Digital Discovery Phase & address feedback from C19 risk assessment The main responsibility for coordinating the system to achieve the deliverable is H&SCP, their activity will include: Work at pace to initiate programmes to support their comprehensive mental health and wellbeing support 	Police & Crime
Ensure the provision of comprehensive mental health and wellbeing support accounting for growth in demand and	 market platform Deliver Victim Service Review: Digital Discovery Phase & address feedback from C19 risk assessment The main responsibility for coordinating the system to achieve the deliverable is H&SCP, their activity will include: 	Police & Crime

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	And, wider system examples of the actions which will support its attainment are:		
	Deliver online mental health guidance	•	Digital
	 Deliver transformational digital projects enabled by the GM Care Record and the GM Digital Platform for wider public services, enabling improved data flows across a range of settings 	•	Digital
	Provision of mental health & wellbeing support delivered through integrated neighbourhood model	•	PSR
	• Plan effective capacity for projected surge in demand for CYP mental health services inc coordinating capacity plans with CAMHS teams, and surge planning to coordinate community and paediatric capacity across GM	•	СҮР
	• Deliver mental health support in four localities as part of national trailblazer, supporting young people with mild to moderate mental health issues	•	СҮР
	• Extension of mental health practitioner support to an additional 10% of high risk schools & colleges	•	СҮР
	Work with health colleagues to ensure mental health sits as part of the Young Person Guarantee	•	Skills & Work
	Increase specialised mental health support through Working Well programmes	•	Skills & Work
	 Work with schools & colleges to implement programmes around mentally healthy institutions 	•	Skills & Work
- -	Work with GMP mental health lead & partners to develop partnership arrangements in place as part of NHSE Reconnect Prison Healthcare Pathway pilot	•	Police & Crime
Page	Deliver mapping exercise to understand crossovers between homelessness, mental health and substance misuse service provision, commissioning and funding streams	•	Police & Crime
	Continue to ensure Trusted Relationships psychotherapists are embedded in complex safeguarding teams	•	Police & Crime
24	• The VCSE Mental Health Leadership group will continue to identify and support the existing inequalities exacerbated by Covid 19 and support the anticipated surge in sub-threshold and complex presentations across the system	•	VCSE Leadership Group
	 Breakthrough UK will lead and continue to provide the GM Text service beyond its current 6-month pilot (via GM VCSE Leadership Group) 	•	VCSE Leadership Group
	Breakthrough UK will lead on supporting the development of accessible comms and messaging during Covid recovery (via GM VCSE Leadership Group)	•	VCSE Leadership Group
Restore proactive care and	The main responsibility for coordinating the system to achieve the deliverable is H&SCP, their activity will		
support for both children	include:		
and adults with long term	Step up routine care as we move through recovery phases	•	H&SCP
health conditions and	Community Coordination Cell are continuing with a locality led assurance process that people recovering	•	H&SCP
support those who are	from Covid are being followed up appropriately		
recovering from Covid	Deliver digital activity to support people with long term conditions	•	H&SCP / HInM
	Digitally reimaging urgent and emergency care pathways, including UEC by Appointment	•	H&SCP / HInM
	And, wider system examples of the actions which will support its attainment are:		
	Implement digital innovations to enhance clinical imaging capabilities across GM providers	•	H&SCP / HInM

	 Maximise the benefits of digital primary care solutions to improve outcomes for patients and transform service models 	H&SCP / HInM
	 Proactive care and support delivered through integrated neighbourhood model 	• PSR
	• Provision of support for children with long term conditions, by building specialist paediatric capacity within	• CYP
	urgent and emergency care, and establish monitoring process for safety and wellbeing of CYP, with the	
	inclusion of CYP safety siren and dashboard	
	Undertake review of CYP with SEND who do not return to education in autumn term, and consider what	• CYP
	provision will be needed to meet needs links to opportunities for GM SEND joint commissioning plan	
	 Work with TfGM to scope out GM wide joint commissioning of SEND transport Support activity through flexed Working Well and Work & Health programmes 	CYPSkills & Work
	 Create new c£13m GM Working Well 'Lite' programme to support additional 13,000 people 	 Skills & Work Skills & Work
Supporting successful return	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities and GMCA,	
to school and college for all	their activity will include:	
learners, with inclusion of	 Development of GM education recovery plan, focusing on medium to longer term strategies to bring about 	• CYP / Skills &
catch up and wellbeing	successful educational change, improving presence, participation and progression of all CYP, paying	Work
support if needed	particular attention to those vulnerable to underachievement, marginalisation and exclusion	
σ	Develop Young Person Guarantee	Skills & Work
Page	 Through the work of ESAP; support the work of the GM Colleges Group to ensure 16-18 and adults can return safely 	Skills & Work
ン グ	And, wider system examples of the actions which will support its attainment are:	
	 Deployment with localities of Early Years digitisation across GM, using analytics to identify children with greatest needs 	 Digital
	 Provision of IT equipment via Technology Fund 	 Digital
	 Wellbeing support delivered through integrated neighbourhood model 	• PSR
	• Deliver GM programme of research seminars (autumn term) supporting primary school leaders and teachers	• CYP
	 to develop 1yr recovery curriculum Development of early years specific resources in partnership with H&SCP to enable parents and settings to 	• CYP
	ensure right social and emotional support are in place to support successful return	• CYP
	Deliver GM campaign to promote take up of 2 year old funding early education entitlement for children from	
	most deprived communities	• CYP
	 Capture intelligence around wellbeing need of young people as part of Young Person Guarantee CSR submission on catch up provision for CYP 	• Skills & Work
	 Maintain prioritisation of Life Readiness agenda through Bridge GM / National Careers Strategy 	Skills & Work
Learning from each other on	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities and GMCA,	

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increases in safeguarding for children & young people and	• Track levels of demand for children's safeguarding services across GM using existing key groups to share learning about how to tackle increases in volume and complexity	• CYP			
vulnerable adults	 Strengthen offer for looked after children as priority group through acceleration of plans for improving sufficiency of GM placements 	• CYP			
	 Accelerate work to implement universal 4b assessment model for 18 month olds, across GM to support early intervention with families and to identify vulnerable children 	• CYP			
	 And, wider system examples of the actions which will support its attainment are: Early intervention and prevention of safeguarding issues for children and targeted support for adults at risk delivered through all-age early help, interdependent on integrated neighbourhood model 	• PSR			
	• Continued delivery of GM Youth Justice Resettlement Consortium; Whole System Approach for Women; Sexual Violence Harm Reduction Plan; GM Victim Services Review; Home Office Child Sexual Abuse Support Services Transformation Fund seeks to promote best practice and improve support delivered to children who	Police & Crime			
	 experience sexual abuse Ensure Operation Encompass (notification to schools of children present at a domestic violence incident) is operating strongly and consistently ready for Sep return to school and beyond 	Police & Crime			
σ	 Continue delivery of multiagency Complex Safeguarding programme 	Police & Crime			
Beliver GM employment and					
G kills recovery plan with	include:				
Notice based targeted	 Deliver employment & skills recovery plan with targeted activity for, Young people; Apprentices; Furloughed; 	Skills & Work			
programmes of support	Reskilling/retraining; Newly unemployed; Longer term unemployed/inactive. Along with cross cutting				
	activity looking at sectors and specific support required, including the potential impact on older workers				
	And, wider system examples of the actions which will support its attainment are:	 Digital 			
	Deliver range of cross-cutting collaborative initiatives addressing skills gap and introducing GM citizens to	Digital			
	education, learning and employment opportunities in the digital sector	 Digital 			
	• Deliver a Smart GM Places discovery on 'Bridge GM' to explore how covid has impacted young people and				
	their access to education, training and employment opportunities	TfGM			
	Provision of travel support to employment & skills programmes				
	Create opportunities for skills development in natural environment and building retrofit programmes	Environment Delice & Crime			
	Deliver Probation Dynamic Commissioning Framework – ETE pathway	Police & Crime			
	• The VCSE sector will provide Intermediate Labour Market opportunities to GM residents as part of local employment initiatives (e.g. Kickstarter)	VCSE			
Immediate implementation	The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will				
of the GM Social Value					
Framework	• Publish a refreshed Greater Manchester Social Value Framework and new social value policy for GMCA and its partners operating at a CM featuring juidance for commissioning and programment	Strategy			
L	its partners operating at a GM footprint, including guidance for commissioning and procurement				

	And, wider system examples of the actions which will support its attainment are:		
	Ensure embedded in all digital procurements	٠	Digital
	 Leveraging social value commitment gained in Full Fibre procurement 	٠	Digital
	 Continue to deliver social value through employment & skills commissioned programmes and further through labour market recovery support programmes 	•	Skills & Work
	 Continued support through transport activities / operations 	•	TfGM
	Undertake research to underpin Social Value goals with deeper sustainable public procurement policy	•	Environment
	including utilisation of local levers affecting behaviour changes towards sustainable business models and lifestyles		
	Continue work with Co-op to coordinate GM modern slavery business network to drive up recruitment	•	Police & Crime
	standards, purchasing and supply chains to combat modern slavery		
	Work with GMP to implement the framework in their procurement practices	٠	Police & Crime
Appropriately contracted	The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will		
provision from the VCSE	include:		Charles
sector as part of ongoing	 Support a review of commissioning and investment in the VCSE sector, including the grant funding which Support a VCSE leadership and infrastructure commission at a CM level 	•	Strategy
networked support	goes into VCSE leadership and infrastructure organisation at a GM level		
-infrastructure	And, wider system examples of the actions which will support its attainment are:		202
'age	VCSE sector provision central to integrated neighbourhood model	•	PSR
	Continued commissioning of VCSE organisations for delivery of employment & skills programmes	•	Skills & Work
27	Deliver Probation Dynamic Commissioning Framework from June 2021 - All Pathways - VCSE Engagement	•	Police & Crime
7	Plan; GM Victim Services Review and Contracts/Grants; MoJ Extraordinary Covid-19 funding for domestic		
	abuse / sexual violence services seeks to support VCSE providers of such services through the initial Covid-19 recovery phase		
	• The GM Leadership Group Commissioning Group will work with commissioning and procurement leads to implement the GM VCSE Commissioning Framework and delivery plan	•	VCSE Leadership Group
		•	H&SCP
	• Further work to be undertaken with the sector to embed VCSE organisations into locality working - ensuring	•	HASCP
	commissioning of VCSE provides the capacity required for new models of community based care. Develop a		
	database to track VCSE support and capacity in relation to the HSC system, and strengthening commissioning		
	arrangements between HSC and VCSE, in particular the connections between Primary Care and Voluntary services as recovery proceeds.		
Develop system wide	The main responsibility for coordinating the system to achieve the deliverable is GMCA with Local Authorities ,		
responses to maintain and	their activity will include:		
develop social infrastructure	• Develop sustainable and progressive social infrastructure proposals as part of integrated neighbourhood	•	PSR
as part of driving more	model and wider provision		
inclusive economic growth in	And, wider system examples of the actions which will support its attainment are:		
the future, including system			

changes, investment and	Obtain persessary approvals to enter Tripartite Agreement between GMCA_GMUD and USCO and develop	Place			
formal collaboration with	 Obtain necessary approvals to enter Tripartite Agreement between GMCA, GMHP and H&SCP and develop appropriate implementation plan and complete associated actions 				
new infrastructure					
	& Debts; Accommodation; Recovery & Dependency; Wellbeing, Inclusion, Family, BAME; Women.	Police & Crime			
Deliver housing and public	The main responsibility for coordinating the system to achieve the deliverable is GMCA working with Local				
building retrofit programme					
as part of greener economic	Authorities, their activity will include: Work with Registered Providers to develop and implement a Social Housing Retrofit programme				
ecovery					
ecovery	And, wider system examples of the actions which will support its attainment are:	 Digital 			
	Explore potential to exploit Full Fibre deployment and One Network	 Skills & Work 			
	 Deliver construction talent retention scheme to support the redeployment of workers at risk of redundancy, kick start to target sectors 	• Skills & Work			
	• Design and deliver a programme of social housing retrofit with Districts and RSLs (subject to bid)	Environment			
Provide support to enable	The main responsibility for coordinating the system to achieve the deliverable is GMCA and LEP via the Growth				
ousinesses including social	Hub and other partners including our Universities, their activity will include:				
enterprises to innovate and	• Delivery of the Business, Productivity and Inclusive Growth programme to sustain businesses and support	Economy			
glapt	those with growth aspirations in key sectors, inclusion social enterprises				
	• Deliver support to those who have recently become unemployed, to start their own business, with a focus on	 Economy 			
BAME communities and older workers		,			
	• Deliver workforce development and Leadership & Management programmes to support business leaders to	Economy			
S S	survive Covid impact	,			
	Deliver a range of digital innovation support programmes to further optimise opportunities to improve	 Economy 			
	productivity that have been identified as a result of the pandemic	,			
	Provide access to finance for businesses to support recovery and growth through Business Growth Hub and	 Economy 			
	GC Business Finance CBILS/BBLS funding and the Co Angel investment service	,			
	And, wider system examples of the actions which will support its attainment are:				
	• Delivery of a number of investments in the digital sector to support the creation and scaling of SMEs and to	 Digital 			
	attract investment in Greater Manchester. Showcasing GM Digital successes on a global platform to establish	0.00			
	its position as global digital influence				
	• As Gov guidance continues to emerge, identify and support delivery of GM activity that support high quality	• CYP			
	early education and childcare provision during recovery and ensure sufficiency of provision	-			
	Development of GM pulse surveys to gather intelligence on local early education and childcare market	• CYP			
	challenges during next 12 months. Data used to inform future GM market shaping activity to maximise	-			
	opportunities to strengthen provider market and workforce				
		1			
	• ESF funded support for SME's focusing on leadership and management and also adapting business models	 Skills & Work 			

	 Support innovation through promotion/utilisation of Circular Economy practices/waste hierarchy principles to stimulate clean growth and resilience to supply chains. Continue to deliver Green Growth business support programme (Growth Co) and expand scale and scope (subject to bid) 	Environment		
	 Use Innovation Partnership on Healthy Ageing to create new products and services in GM that can be adopted across the UK and exported. Pipeline to be live and engaging circa 25 SMEs by Mar 2021, with roadmap to engaging further 75 SMEs by March 2022 	Economy		
	 Use Greater Manchester Advanced Materials and Manufacturing Alliance (GAMMA) to drive investment into GM's manufacturing sectors and link them with the advanced materials and manufacturing science in GM's universities and other national centres. This includes support for the Northern Gateway development in Rochdale, Bury and Oldham 	• Economy		
	• Support GM businesses to thrive in the new international setting being created by covid 19 and Brexit. Refreshed International Strategy for: Opening-up new markets and develop new relationships; Leading internationalisation digitally (e.g. virtual trade missions); Maintaining or rebuilding business confidence, the visitor economy and inward investment pipelines and embedding business champions in delivery. There will also be a renewed focus on GM's international connectivity and city-region diplomacy	• Economy		
Targeted support to sectors	The main responsibility for coordinating the system to achieve the deliverable is GMCA and LEP with Local			
-facing lasting impacts from	Authorities, their activity will include:			
Sovid, and growing sectors with investment where they can exploit new	• Use GM's policy, convening role and resources to drive faster improvements to jobs and productivity in the Foundational Economy including hospitality and retail, in line with the Local Industrial Strategy			
opportunities	 Deliver programmes under labour market recovery plan, including; Stimulating demand for Apprenticeships; Increase in funding to support 19+ on sector specific qualifications to support them into work, Focus on retraining and reskilling; supporting those being redeployed/redundant through furlough; Fast Track 3; Sector based work academies working with JCP 	Skills & Work		
	• Develop enabling mechanisms to support growth in GM's Environmental Technologies sector including an Energy Innovation Agency and Retrofit Accelerator	 Environment / Economy 		
	• Deliver collaborative work across digital sector on range of digital activities aimed at supporting digital businesses, and the wider economy, including retraining programmes for unemployed due to Covid	Digital		
	Publish Greater Manchester Spatial Framework, setting the spatial planning framework in which development can be brought forward within GM	Place		
	 Provision of kick start to target sectors; retraining/reskilling programmes; stimulating demand for apprenticeships, working well to target where employers can support those furthest away from the labour market 	Skills & Work		
	• Support existing business support programmes for eco-innovation and resource efficiency across all sectors and expand where feasible (subject to funding). Encourage carbon-intensive sectors (e.g. construction) to use carbon-reduction as a tool to improve productivity, quality and reduce waste by requiring reporting of all	Environment		

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	material and operational carbon costs. Look to promote PAS2080 carbon management philosophy of involving the Value Chain in reducing carbon emissions			
	 Assess the impact of covid 19 response and recovery activity on GM LIS Implementation Plan and strategic 	Economy		
	priorities, and in line with new vision for GM's economy, being developed with the GM LEP in the first			
	instance			
	 Build on our strengths in health innovation to cultivate a rich pipeline of industry-led innovations that 	H&SCP / HInM /		
	address health inequalities and stimulates economic growth	Economy		
Significantly expand the GM	The main responsibility for coordinating the system to achieve the deliverable is GMCA and LEP via the Growth	Leonomy		
Good Employment Charter	Hub, their activity will include:			
to drive more secure work,	 Working with the LEP and Growth Company to update the GM Good Employment Charter to account for 	Economy		
higher pay and better	covid 19 impacts and to significantly expand the Charter's membership and supporters, to drive more secure	Conomy		
employment standards	work, higher pay and better employment standards			
	And, wider system examples of the actions which will support its attainment are:			
	• Clear link with jobs and how GM ensures it can use the Employment Charter to create 'good jobs' particularly	Skills & Work		
	through Kick Start			
-	Connect the expansion of Good Employment Charter to include Young Person Guarantee	Skills & Work		
a	• Undertake work to understand the impacts of covid 19 for GM's drivers of growth including GM's anchor	• Economy / Place		
<u>(</u>)	institutions, major employment sites and across different types of 'place'			
Develop and deliver a	The main responsibility for coordinating the system to achieve the deliverable is GMCA working with Local			
Oultural Recovery Plan,	Authorities, their activity will include:			
recognising the role of a	Lead development of Culture Recovery Plan, and associated actions and obtain necessary approvals to	Place		
sustainable cultural sector as	implement			
a key driver of wellbeing and	And, wider system examples of the actions which will support its attainment are:			
a vibrant GM	• Explore the potential for significant cultural / music element within Digital City Festival 2021	Digital		
	• Delivery of programmes under the labour market plan that support this work: Stimulating demand for	Skills & Work		
	Apprenticeship; Increase in funding to support 19+ on sector specific qualifications to support them into			
	work, Focus on retraining and reskilling; supporting those being redeployed/redundant through furlough;			
	Fast Track 3; Sector based work academies working with JCP			
	Transport actions to support successful implementation of Cultural Recovery Plan	• TfGM		
Continue the SafeGM	The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will			
campaign to provide	include:			
reassurance about getting	Continue to develop, deliver and promote the Safe GM campaign in partnership with Growth Co, TfGM and Comms			
back to work	others inc Business Organisations			
	And, wider system examples of the actions which will support its attainment are:			
	AEB funded activity to focus on training for business and employees to safely return to work	Skills & Work		
	• Transport activity to support safe reopening	TfGM		

	Continued and further ask of Gov for long term funding strategy for Social Care. Separate guidelines for	 H&SCP
	Phase 3 recovery for Adult Social Care to be published by DHSC in near future	
	 Maximise GM's position as a leading life sciences cluster to form industry partnerships, building on the existing MoU with the pharma and medtech industries 	 H&SCP / HInM
	• Deliver a place-based approach to transforming communities and addressing health inequalities, powered by digital, data and technology	H&SCP / HInM
	 Support a national review of destination management organisations, to create a portfolio DMOs that will provide the local framework, capacity and resource to support recovery of the GM and UK visitor economy 	• Economy
Develop sustainable mutual	The main responsibility for coordinating the system to achieve the deliverable is GMCA , their activity will	
aid and support networks	include:	
that add value locally and provide a better way of	• Support the development of favourable conditions at locality and neighbourhood level so that mutual aid and other similar types of local support can grow and be sustained	• Strategy / PSR
working	And, wider system examples of the actions which will support its attainment are:	
	 Deliver support for Community Hub system adoption; Trace + Track case management; Victim's Services discovery project 	• Digital
	 Mutual aid groups and local volunteer networks key to future integrated neighbourhood model 	• PSR
Page	 Use GM's policy, convening role and resources to drive faster improvements to jobs and productivity in the Foundational Economy 	Economy
e 32	 Continued development of the SitReps for each Sector, which can be used to escalate and prompt mutual aid when required 	 H&SCP
10	 Rollout of best practice guides from the assurance processes performed during covid 	 H&SCP
Deliver the Cycling and	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities with TfGM,	
Walking Plan, and build on	their activity will include:	
positive shift in travel	 Districts / TfGM working closely to best utilise available funding to enhance physical infrastructure for cycling 	Local Authorities
behaviour	and walking, and more broadly encourage more sustainable travel patterns through Travel Demand	/ TfGM
	Management	7 110101
	And, wider system examples of the actions which will support its attainment are:	
	Continue to support via the MappingGM capability	 Digital
Progress more integrated	The main responsibility for coordinating the system to achieve the deliverable is TfGM, their activity will	
public transport system with	include:	
support from DfT	• Close co-ordination of public transport system, continued close working with operators and with support from DfT	• TfGM
	And, wider system examples of the actions which will support its attainment are:	
	 Deliver Smart Ticketing solutions and Mobility As A Service initiatives 	 Digital
	 Driving close working with businesses – building our networks and leading the recovery conversation 	 Economy
		,

Progress GM Clean Air Plan	The main responsibility for coordinating the system to achieve the deliverable is Local Authorities with TfGM, their activity will include:			
	 Consult on Clean Air Plan and subject to outcomes and funding introduce appropriate measures and funding And, wider system examples of the actions which will support its attainment are: 	 Local Authorities / TfGM 		
	• Smart GM Places Discovery with Connected City Alliance: exploring the challenges in shifting culture and behaviour change for an environmentally sustainable future	 Digital 		
Progress Environment Plan to continue to reduce carbon	The main responsibility for coordinating the system to achieve the deliverable is GMCA, their activity will include:			
emissions and create an improved, more resilient natural environment for	• Develop a pipeline of Natural Environment projects to deliver nature based solutions for investment and a wider framework for natural environment funding through the development of a GM Environment Fund			
socially distanced recreation	 And, wider system examples of the actions which will support its attainment are: Assess the potential for the creation of new open spaces to support social distancing in deprived areas and implement subject to funding 	Environment		
	Undertake research to assess the potential for carbon reduction in new build and existing domestic properties	• Place		
Page	• Develop local area energy plans to increase energy resilience. Finalise and commence delivery of pipeline of identified energy generation, heating and retrofit projects, across public, domestic, commercial and industrial estates to increase energy resilience. Incentivise investment across the private domestic `able to pay' and commercial sectors.	Environment		
33	 Develop key messages to create wider awareness of environment, health and wellbeing impacts of Covid (increase confidence in the use of public transport, use of green space, safe homeworking and better waste and water management) to support 'build back better' 	Environment		
	 Developing and realising a GM Clean Energy Innovation Agency to aggregate demand for innovations and create a new market for energy innovation in GM, creating new businesses and jobs as well as supporting the 2038 carbon neutral target 	• Economy		

Abbreviations and acronyms

ABEN	A Bed Every Night	HSC	Health and social care
AEB	Adult education budget	IT	Information technology
BAME	Black, Asian and Minority Ethnic	JCP	Job Centre Plus
BBLS	Bounce Back Loans Scheme	L2	Level 2
C19	Covid-19	LA	Local Authority
CAMHS	Children and Adolescent Mental Health Service	LEP	Local Enterprise Partnership
CBILS	Coronavirus Business Interruption Loans Scheme	LIS	Local Industrial Strategy
Comms	Communications	MHCLG	Ministry of Housing, Communities & Local Government
CSR	Comprehensive spending review	MoJ	Ministry of Justice
CYP	Children and young people	MoU	Memorandum of understanding
DMO	Destination Management Organisation	NHS	National Health Service
DfT	Department for Transport	NHSE	National Health Service England
DHSC	Department of Health and Social Care	PCN	Primary care network
EIA	Equalities impact assessment	PHE	Public Health England
ESAP	Employment and Skills Advisory Panel	PPE	Personal protective equipment
ESF	European Social Fund	PSR	Public service reform
ETE	Education, training and employment	R&D	Research and development
GM	Greater Manchester	RSL	Registered social landlords
GMCA	Greater Manchester Combined Authority	SEND	Special educational needs and disability
GMFRS	Greater Manchester Fire and Rescue Service	SitRep	Situation report
GMHP	Greater Manchester housing providers	SMEs	Small and medium-sized enterprises
GMP	Greater Manchester Police	TfGM	Transport for Greater Manchester
Gov	Government	UEC	Urgent and emergency care
H&SCP	Health and Social Care Partnership	UK	United Kingdom
HInM	Health Innovation Manchester	USP	Unique selling point
HMPPS	Her Majesty's Prison and Probation Service	VCSE	Voluntary, Community and Social Enterprise